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# Tax Revenue, Tax Reform and Government Expenditure: The Case of Nigerian Economy (1994 – 2017)

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# Authors' contributions

This work was carried out in collaboration among all authors. Author CJN designed the study, wrote the protocol, wrote the manuscript and managed the literature searches. Author OLE performed the statistical analysis. Authors ROM and OLE managed the analyses of the study. All authors read and approved the final manuscript.

#### Article Information

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# ABSTRACT

The objective of this study is to empirically investigate the effect of tax revenue and years tax reforms on government expenditure in Nigerian. Tax revenue were explained using custom and excise duties, company income tax, value-added tax and tax reforms explained by the years in which reforms took place measured by dummy variables as proxies. In conducting this research, an annual time series data from central bank statistical bulletins and Federal Inland revenue Service of Nigeria spanning from 1994-2017 were employed. The data were tested for stationarity using the Augmented Dicker-Fuller Unit Root Test and found stationary at first difference. The Johansen co-integration test was also conducted and showed that the variables are co-integrated at the 5% level, which implied that there is a long-run relationship between the variables in the model. The presence of co-integration spurred the use of vector error correction model and VEC granger causality to determine the effects and decision for the study objective. Findings revealed that Customs and

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Excise Duties has positive (3.96) and significant (-8.38) impact on government expenditure at 5% level of significance (t=8.38>1.96), Company Income Tax has negative (-1.25) and significant (2.98) impact on government expenditure at 5% level of significance (t=2.98>1.96), Value added tax has positive (8.54) and significant (3.90) impact on government expenditure at 5% level of significance (t=3.90>1.96) and Tax reforms periods has negative(-3.52E+12) and significant (8.39) impact on government expenditure at 5% level of significance (t=8.39>1.96). The study thus concluded that tax revenue and tax reforms significantly affect the Nigerian economy with the direction of causation running from government revenue to government expenditure, supporting the revenue-spend or tax-spend hypothesis. It was recommended while seeking to increase its revenue and every other tax reform should be geared towards this balance.

Keywords: Custom and excise duties; company income tax; value added tax; tax reforms and government expenditures.

# **1. INTRODUCTION**

Various governments all over the world carry out developmental projects, both capital and recurrent. These governments require funds to finance these social goods and its programmes and hence engage in various activities that would generate fund for the government. Varying sources of income in different magnitudes and volumes are available to the government to finance developmental projects in the country. Most governments however overly depend a particular source of income which could be occasioned by the magnitude of income that comes from it, thus neglecting some other areas or sources of income. In Nigeria, the over dependence on oil as a source of income can never be over-emphasised. Available statistics show that revenue from the petroleum sector has been the dominant revenue yielding source for the Federation contributing over 78% of total revenue. [1] noted that the implication of the over dependence of Nigeria on oil income is that the economy will be vulnerable to fluctuations in the international oil market prices and or social disorder particularly in the oil producing regions. This advocates the need to have a mix of revenue sources to enhance government's revenue base through efficient management of appropriate fiscal policies.

Governments all over the world have a similar source of income which is taxes. Where other sources of income fail, taxes don't. They are to a great extend sacrosanct. Taxes are authentic source of government revenue which aids in achieving socio- economic, political and macroeconomic objectives of any country. [2] noted that taxes are major source of revenue to many governments, and that it's a fiscal instrument for regulating and resolving economic and social policies and a mechanism for enhancing economic growth. As a fiscal instrument, it reduces private consumption and transfers resources to the government for economic development by financing public utilities, performing social responsibilities and greasing the administrative wheel of the government. [3] defined tax as an enforced contribution of money to government pursuant to a defined authorized legislation. [4] defined tax as a compulsory transfer of resources to the government from the rest of the economy. Tax is a compulsory levy imposed on individuals and corporate identities regardless of the status [5]. For tax to fulfil the purpose of revenue generation, its administration must be seamless.

In Nigeria, tax administration has been burdened by several factors ranging from inadequate and unreliable data, paucity of administrative capacity, shortage of skilled manpower, corrupt tax officials, high incidence of tax avoidance and evasion, complex tax codes and the hydra headed monster of multiple taxation [6]. This necessitated the Nigerian government to embark on several tax reforms, which has been dated back to the year 1991. However, prior to these tax reforms, tax administration showed a great lot of inefficiencies, characterized by deficiencies in the tax administration and collection system, complex legislations and apathy on the part of those outside the tax nets. According to [6], the need for tax policy reforms in Nigeria may be summarized as: the compelling need to diversify the revenue portfolio for the country in order to safeguard against volatility of crude oil prices, and to promote fiscal sustainability and economic viability at the lower tiers of government.

These tax reforms will not be impactful if it doesn't reflect on government expenditure

especially on the provision of social amenities. Taxes contribute significantly to the provision of basic amenities to the citizens. When social amenities are provided to the taxpayers, it encourages voluntary compliance, stimulate business activities that in turn pay taxes and provide revenue to the government. Other services government renders/provides include maintenance of law and order, defence against external aggression, regulation of trade and business to ensure social and economic maintenance. [7] noted that tax serves as an incentive to work when the marginal rate of tax is low and vice versa. Several studies about tax reforms in Nigeria have been carried out. These studies concentrate on economic growth undermining public generated revenue via tax reforms and how much they reflect on government expenditure. Most at times, expectation and the actual result of tax reform seems to be apart, as the objective of engaging on particular tax reform are rarely achieved, and therefore this study seeks to examine the effect of tax reforms on government expenditures in Nigeria from 1994 to 2017.

# 2. REVIEW OF RELATED LITERATURE

#### 2.1 Tax Reforms

Tax reform according to [8] is a base-broadening, rate- reducing changes that are neutral with respect to the pre-existing revenue levels and distributional burdens of taxation. They asserted that there is a theoretical presumption that such changes should raise the overall size of the economy in the long-term, though the effect and magnitude of the impact are subject to considerable uncertainty. Expanding the tax base by lowering or removing tax expenditures raises the effective tax rate that masses and firms face and hence will operate, in that regard, that is, a direction opposite to rate cuts. But basebroadening has the additional benefit of reallocating resources from sectors that are currently tax-preferred to sectors that have the highest economic (pre-tax) return, which should raise the overall size of the economy [8]. Tax reforms also affect the economy through changes in government finances. If the change does not affect revenue then it doesn't affect government spending as well since the reformed system would raise the same amount of revenue as the existing system. However, [9] noted that tax reform is an ongoing process with tax policy makers and tax administrators continually adopting the tax systems to reflect changing

economic, social and political circumstances in the economy. According to [10], the objectives of tax reforms in Nigeria include: to bridge the gap between the National Development needs and the funding of the needs; to ensure taxation as a fiscal policy instrument; to achieve improved service delivery to the public; to improve on the level of tax derivable from non-oil activities, vis-àvis revenue from oil activities; make efforts at constantly reviewing the tax laws to reduce/ manage tax evasion and avoidance; and to improve the tax administration to make it more responsive, reliable , skilful and taxpayers friendly and to achieve other fiscal objectives.

Tax reforms in Nigerian can be dated back to 1904 with the introduction of the personal income tax which was known as community tax. In 1945 came the grant of autonomy to the Nigerian Inland Revenue and the formation of Raisman Fiscal Commission of 1957. The Inland Revenue Board was established in 1958, and a year after, the Petroleum Profit Tax Ordinance No. 15 of 1959 was promulgated, the Income Tax Management Act 1961 followed suit and the promulgation of the Companies Income Tax Act (CITA) in 1979. The Inland Revenue Board was reformed and renamed the Federal Board of Inland Revenue under CITA 1979, it was again reformed in 1991/1992 and renamed Federal Inland Revenue Service. The tax policy and administration under the Federal Inland Revenue Services were reformed with an amendment in 2001 and 2004. Prior to 2004, a study group was set up to appraise the indirect tax system. A major outcome of this study group was the introduction of value - added tax (VAT) in the 1993. VAT marked a diversion from tax on foreign trade related activities to consumptionbased tax [11]. Prior to this, the share of central, state and local government of VAT was 20%, 50% and 30% respectively. However, by the year 1995, the sharing formula was revised in favour of central government thus (Central government, 35%; State government, 40% and Local government 25%). Agitations from sub-national government provoked another revision of VAT, so that the current sharing formula for Central, State and Local governments are respectively, 15%, 50% and 25% [11]. In the 2004 tax reform, the government instituted a Study Group on the Nigerian Tax System, consisting of individuals from business, academia, and the government to study the present tax laws and recommend the suitable reform in general and their impact to the overall economy. The study group recommended nine (9) bills on tax reforms to the Federal

Executive Council, which was sent to National Assembly for the consideration and subsequently passed as Act. The Acts includes: Federal Inland Revenue Service Act 2004; Companies Income Tax Act 2004; Personal Income Tax Act 2004; Value Added Tax Act 2004; Education Tax Act 2004; Customs, Excise Tariffs, etc (Consolidation) Act 2004; National Sugar Development Act 2004; It is also worthy of note here that as part of the reforms, the Chartered Institute of Taxation of Nigeria (CITN) was established in 1982 and Chartered by Act No. 76 of 1992 to regulate tax practice and administration in Nigeria.

# 2.2 Government Expenditure

This refers to the expenditure of government on governmental bodies and on various segments of the economy. A good pattern of government expenditure encourages economic growth, favours provision of employment, good roads, infrastructure and good increase in salaries of civil servants. Government expenditure pattern of developing countries (Nigeria inclusive) should be geared towards this international standard of goodness [12]. Government expenditure can be refer to as expenses which any government incurs for its own maintenance, for the good society and the of economy. and for assistance to external bodies and other countries [13]. [14] asserts that the traditional function of government expenditure is the maintenance of the bureaucratic structure (i.e. civil service) and defence. Todav. the governments perform a variety of economic functions. According to him during the industrial revolution, poverty was increasing at an alarming rate, and as an offshoot of the increasing suffering of the labourers, Karl Marx and his followers agitated for a communist revolution. In reaction to this growing suffering, the governments of many countries started to increase their presence in the economic arena by acting as a redistributive agent to lessen the burden of the poor.

Government spending can be a useful economic and fiscal policy tool. It is one of the Fiscal policy mechanism that influences the economy. When the government increase its spending known as expansionary fiscal policy, it stimulates the economy especially during a recession. On the other hand, when government reduces its expenditure known as contractionary fiscal policy, it cools down the economy during an economic boom. A reduction in government expenditure can help checkmate inflation. During economic recessions, in the short run, government expenditure can be changed either through automatic stabilization or discretionary stabilization. Automatic stabilization is when policies automatically present change government spending or taxes in response to economic fluctuations without an additional passage of laws. A prime example of stabilizer is unemployment an automatic insurance that provides financial assistance to unemployed workers. Discretionary stabilization is when a government takes actions to change government expenditure or taxes in direct response to changes in the economy. For instance, government may decide to increase government expenditure as a result of a recession. With discretionary stabilization, the government must pass a new law to make changes in government spending.

[15] mentioned four hypotheses relating to the relationship between government expenditure and revenue (tax). The hypotheses were; the Tax-and-Spend hypothesis, the Spend-and-Tax hypothesis. Fiscal Synchronization the hypothesis or the Fiscal Neutrality hypothesis and the Institutional Separation hypothesis. The Tax-and-Spend hypothesis theorized that the rise in tax revenues will lead to an increase in government expenditures and consequently worsens the governmental budgetary balance. The hypothesis suggested that government would spend all its revenues and an attempt to raise government revenues would lead to higher government expenditures. Under this hypothesis, empirical results pre-empted a unidirectional causality running from government revenues to government expenditures. If the Tax-Spend hypothesis holds, then budget deficits can be eliminated or avoided by implementing policies that stimulate or increase government revenue. The second is the Spend-and-Tax hypothesis, a reverse of the Tax-and-Spend hypothesis in which tax revenue responds to prior spending This hypothesis suggested that changes. government would raise the funds to cover its spending, and therefore higher government expenditures lead to higher government revenues. Thus, empirical results are anticipated to show a unidirectional relationship moving from government expenditure to revenue. If the Spend-Tax hypothesis holds, it suggests that government's behaviour is such that it spends first and raises taxes later in order to pay for the spending. The fiscal synchronization hypothesis

or the fiscal neutrality hypothesis indicates bidirectional relationship between revenue and spending. If the bidirectional causality between government revenue and government expenditure does not hold, it means that government expenditure decisions are made independent of government revenue decisions and vice versa. The last hypothesis is the institutional separation hypothesis where decisions on revenue are taken independently from government expenditure allocation, and therefore no causal relation between revenue and spending is expected.

# 2.3 Empirical Review

[16] examined the causal relationship between government spending and government revenue, their results of both bivariate and multivariate models showed evidence of a unidirectional causal association moving from revenue to spending. [17] studied the relationship between government revenue and government expenditure in Nigeria using time series data from 1970 to 2007. They utilized the Engel-Granger two-step co-integration technique, the Johansen co-integration method and the Granger causality test within the Error Correction Modeling (ECM) framework and found a long-run relationship between the two variables and a unidirectional causality running from government revenue to government spending in Nigeria. [18] investigated the causality and the long-run relationships between government expenditure and government oil revenue in oil exporting countries durina 2000-2009 using P-VAR framework and thev found а positive unidirectional long-run relationship between oil revenue and government expenditures. [19] also examined the revenue-spending hypothesis for Nigeria using macro data from 1970 to 2011. Applying correlation analysis, granger causality test, regression analysis, lag regression model, vector error correction model and impulse response analysis. They reported that revenue and expenditure are highly correlated and that causality runs from revenue to expenditure in Nigeria. The vector error correction model also proves that there is a significant long run relationship between revenue and expenditure.

[20] employed Granger causality test on a bivariate model to study the causality between government expenditure and tax revenue. They concluded that there exists a unilateral stable long run relationship running from expenditures to revenues in Malaysia. [21] examined the long

run equilibrium relationship between government expenditure and revenues in Saudi Arabia using co-integration technique, Error Correction Model (ECM) and Granger causality test and found a long run equilibrium between government expenditure and revenues. The causality tests showed the existence of a bi-directional causal relationship between government expenditure and revenues in the long and the short run. [22] adopted the autoregressive distributive lag approach to cointegration, variance decomposition and rolling regression method to determine the causal relationship between expenditure and of Romanian revenue The results indicated government. that bidirectional long run relationship exists between government expenditure and revenue. The variance decomposition result further suggested that government revenue shock has sharp impact on the government expenditure compared to the revenue collection response to shock in examined government expenditure. [23] government revenue and expenditure nexus using annual data for the period 1976-2009, and applying the Johansen co-integration and Granger causality techniques, they found no relationship among the variables both in the long run and the short run granger. This result supports institutional separation hypothesis.

The study by [24] for nine (9) Asian countries, using cointegration and Granger causality supported the tax-and-spend approach. hypothesis for Indonesia, Singapore and Sri Lanka in the short-run; and Nepal in both the short-run and the long-run. The results of the study also supported the spend-and-tax hypothesis in the long-run for Indonesia and Sri Lanka; and showed neutrality for the other countries. The study by [25] for twelve (12) developing counties indicated that the tax-andspend hypothesis is valid for Mauritius, El Salvador, Haiti, Chile, Paraguay and Venezuela; the spend-and-tax hypothesis is valid for Haiti, while there is evidence of neutrality for Peru, South Africa, Guyana, Guatemala, Uruguay and Ecuador. The study utilized the Ganger causality test which allows for causal inference based on an augmented vector autoregression with integrated and cointegrated processes. [26] examined the relationship between government spending and public revenue based on evidence from six (6) countries of the oil-dependent Gulf Cooperation Council (GCC) namely: Bahrain, Kuwait, Oman, Qatar, Saudi Arabia and the United Arab Emirates. The study, which used the Granger causality testing technique, showed that

the tax- and-spend hypothesis is valid for Bahrain, the United Arab Emirates and Oman. The fiscal synchronization hypothesis is found to be true for Qatar, Sandi Arabia and Kuwait. For Kuwait and Saudi Arabia, however, the causality from revenue to expenditure showed higher significance than the reverse direction. [27] analysed the multivariate public expenditure and public revenue nexus based on the experiences of thirteen (13) African countries the modified version of the Granger causality test. The results of the study provided evidences supporting the fiscal synchronization hypothesis for Mauritius, Swaziland Zimbabwe; institutional and separation hypothesis for Botswana, Burundi and Rwanda; the tax- and-spend hypothesis for Ethiopia, Ghana, Kenya, Nigeria, Mali and Zambia; and the spend-and-tax hypothesis for Burkina Faso.

#### 3. METHODOLOGY

The research design adopted was the ex post facto research design. This design was adopted because the study sought to determine the cause-effect relationship between tax reforms and government expenditure using past time series data. The major sources of the data for the study were the publications of the Central Bank of Nigeria and the National Bureau of Statistics. Time series data on taxation and government expenditure in Nigeria for the period ranging from 1994 to 2017 were collated and employed. Data were analysed using the Augmented Dicker-Fuller test (ADF) which tests the null hypothesis to determine that a unit root is present in a time series sample and the alternative hypothesis to test trend stationarity of variables. The choice of ADF was occasioned by its prevalence in modern day literature on trend analysis. The Johansen Co-integration test to test long term relationship and provides likelihood ratio statistics with exactly known distributions. If the variables are co-integrated, the final stage of the Time-Series analysis is to construct dynamic error correction models (ECMs) that take into account the underlying cointegration properties. The ECM differs from the standard Granger-Causality models in equations in that they add another regressor in each equation, that is, the estimated residuals (the error correction, EC, terms) obtained from the associated co-integrating equations. Finally, the vector error-correction model (VECM).and the vector error-correction granger causality test (VECGC) will be used to check for the speed of

adjustment of the model from the short run to the long run equilibrium state, The greater the coefficient of the error correction term, the faster the speed of adjustment of the model from the short run to the long run. All this will be done with the aid of E-view version 9. The Augmented Dickey-Fuller (ADF) test constructs a parametric correction for higher-order correlation by assuming that the *y* series follows an AR(*p*) process and adding *p* lagged difference terms of the dependent variable *y* to the right-hand side of the test regression. The ADF tests involve estimating the following equation:

$$\Delta yt = \gamma + \delta xt + \alpha y_{t-1} + \beta 1 \Delta y_{t-1} + \beta 2 \Delta y_{t-2} + \dots + \beta p \Delta y_{t-p} + v_t$$
(1)

Where,  $\gamma$  is constant  $\alpha$ ,  $\beta$  and  $\delta$  are the parameters, p is the lag order of the autoregressive process and v is the error term.

The equation was modified for the study thus:

$$GEX = \alpha_0 + \alpha_1 VAT_t + \alpha_2 CIT_t + \alpha_3 CED_t + \alpha 4TRF_t + et$$
(2)

Where:

GEX= Government Expenditure; VAT= Value Added Tax; CIT= Company Income Tax; CED= Custom and Excise Duty; TRF= Tax reforms;  $e_{I}$ = error term

#### 4. RESULTS AND DISCUSSION

#### 4.1 Data Analyses

Table 1 showed that the average Government Expenditure (GEX) in logarithm terms is 28.15, minimum value of 25.80, maximum value of 29.74 and a standard deviation value of 1.13. Average Value added tax (VAT) in logarithm terms is 25.22, minimum value of 22.34, maximum value of 27.60 and a standard deviation value of 1.52. Average Company Income Tax (CIT) in logarithm terms is 25.81, minimum value of 23.23, maximum value of 28.72 and a standard deviation value of 1.49. Also, custom and excise duty (CED) in logarithm terms has an average value of 26.27, minimum value of 23.63, maximum value of 28.53 and a standard deviation value of 1.27. The Jarque-Bera statistics showed that variables are not normally distributed at 5% (p=.00<.05).

|             | Log(CED) | Log(CIT) | Log(GEX) | Log(VAT) |
|-------------|----------|----------|----------|----------|
| Mean        | 26.26876 | 25.81060 | 28.15081 | 25.22233 |
| Median      | 26.13876 | 25.94558 | 28.26808 | 25.35927 |
| Maximum     | 28.53524 | 28.72930 | 29.74753 | 27.60298 |
| Minimum     | 23.62989 | 23.23083 | 25.80401 | 22.33789 |
| Std. Dev.   | 1.279941 | 1.494839 | 1.130656 | 1.523384 |
| Jarque-Bera | 0.880991 | 0.709519 | 1.611959 | 1.359265 |
| Probability | 0.643718 | 0.701342 | 0.446650 | 0.506803 |

#### Table 1. Descriptive statistics

Source: E-Views 9

#### **4.2 Inferential Statistics**

#### 4.2.1 Unit root/stationarity test

To ascertain the stationary state of the time series variables, The Augmented Dickey-Fuller unit root test was employed. This was important because we were ignorant of the data generating process. The results at 5 percent level were summarized on Table 2 Results showed that most of the variables are non-stationary at levels, but all became stationary after first differencing, hence the variables have an order of integration of one. This conclusion is based on comparison of the augmented Dickey fuller statistics and the critical values provided by MacKinon (1996). Hence, this permitted the researchers to carry out the Johansen's cointegration test.

The trace statistics showed that at r=0 of 94.071 exceeds its critical value of 76.973 at 5% level, and we can reject the null hypothesis of no cointegration equations. At r=1, the trace statistics value of 61.262 also exceeded its critical value of 54.079 at 5% level, which means we reject the null hypothesis of no cointegration equations. r=2, r=3 and r=4 showed the acceptance of the null hypothesis of no

# Table 2. Summary of unit root tests

| -              | Level |          |                  | First Dif | ferencing |            |
|----------------|-------|----------|------------------|-----------|-----------|------------|
| Variables      | ADF   | P-Values | Remark           | ADF       | P-Values  | Remark     |
| Log(CED)       | -1.45 | 0.5407   | Non-stationary   | -5.61     | 0.0002    | stationary |
| Log(CIT)       | -1.06 | 0.7121   | Non-stationary   | -7.74     | 0.0000    | stationary |
| Log(VAT)       | -1.39 | 0.5694   | Non-stationary   | -5.28     | 0.0003    | stationary |
| Reforms(Shift) | -5.04 | 0.0005   | stationary       | -7.76     | 0.0000    | stationary |
| Log(GEX)       | -2.94 | 0.0571   | Non-stationary   | -7.26     | 0.0000    | stationary |
|                |       | S        | ource: E-Views 9 |           |           |            |

| SOL | irce: | E-1 | /iews | 5 |
|-----|-------|-----|-------|---|
|     |       |     |       |   |

| Table 3. Jonansen co-integratio | gration |
|---------------------------------|---------|
|---------------------------------|---------|

| Date: 10/29/18 Time: 09:58 |                              |                       |                |         |  |  |  |  |
|----------------------------|------------------------------|-----------------------|----------------|---------|--|--|--|--|
| Sample (adjusted           | Sample (adjusted): 1996 2017 |                       |                |         |  |  |  |  |
| Included observa           | tions: 22 after adjus        | stments               |                |         |  |  |  |  |
| Trend assumption           | n: No deterministic          | trend (restricted cor | nstant)        |         |  |  |  |  |
| Series: LOG(GE)            | () LOG(CED) LOG              | CIT) LOG(VAT) SH      | IFT            |         |  |  |  |  |
| Lags interval (in f        | irst differences): 1 t       | o 1                   |                |         |  |  |  |  |
| Unrestricted Coin          | tegration Rank Tes           | t (Trace)             |                |         |  |  |  |  |
| Hypothesized               |                              | Trace                 | 0.05           |         |  |  |  |  |
| No. of CE(s)               | Eigenvalue                   | Statistic             | Critical Value | Prob.** |  |  |  |  |
| None *                     | 0.774924                     | 94.07131              | 76.97277       | 0.0014  |  |  |  |  |
| At most 1 *                | 0.729626                     | 61.26237              | 54.07904       | 0.0100  |  |  |  |  |
| At most 2                  | 0.512918                     | 32.48752              | 35.19275       | 0.0952  |  |  |  |  |
| At most 3                  | 0.362874                     | 16.66242              | 20.26184       | 0.1456  |  |  |  |  |
| At most 4                  | 0.264051                     | 6.745079              | 9.164546       | 0.1405  |  |  |  |  |
| Trace test indicat         | es 2 cointegrating e         | eqn(s) at the 0.05 le | vel            |         |  |  |  |  |

\* denotes rejection of the hypothesis at the 0.05 level

\*\*MacKinnon-Haug-Michelis (1999) p-values

Source: E-Views 9

| Date: 10/30/18 Time: 10:37                  |  |            |            |            |            |  |  |
|---|--|------------|------------|------------|------------|--|--|
| Sample (adjusted): 1996 2017                |  |            |            |            |            |  |  |
| Included observations: 22 after adjustments |  |            |            |            |            |  |  |
| Standard errors in () &                     | Standard errors in ( ) & t-statistics in [ ] |            |            |            |            |  |  |
| Cointegrating Eg:                           | CointEa1                                     |            |            |            |            |  |  |
| GEX(-1)                                     | 1.000000                                     |            |            |            |            |  |  |
| CED(-1)                                     | -3.959492                                    |            |            |            |            |  |  |
|   | (0.47233)                                    |            |            |            |            |  |  |
|   | [-8.38283]                                   |            |            |            |            |  |  |
| CIT(-1)                                     | 1.247118                                     |            |            |            |            |  |  |
|   | (0.41748)                                    |            |            |            |            |  |  |
|   | [ 2.98728]                                   |            |            |            |            |  |  |
| VAT(-1)                                     | -8.545156                                    |            |            |            |            |  |  |
|   | (2.18977)                                    |            |            |            |            |  |  |
|   | Ì-3.90230J                                   |            |            |            |            |  |  |
| SHIFT(-1)                                   | 3.52E+12                                     |            |            |            |            |  |  |
| ( )   | (4.2E+11)                                    |            |            |            |            |  |  |
|   | [ 8.39442]                                   |            |            |            |            |  |  |
| С   | -3.99E+12                                    |            |            |            |            |  |  |
|   | (3.6E+11)                                    |            |            |            |            |  |  |
|   | [-11.0306]                                   |            |            |            |            |  |  |
| Error Correction:                           | D(GEX)                                       | D(CED)     | D(CIT)     | D(VAT)     | D(SHIFT)   |  |  |
| CointEq1                                    | -0.108553                                    | 0.088507   | -0.118286  | 0.000310   | -8.91E-14  |  |  |
|   | (0.03090)                                    | (0.06729)  | (0.10048)  | (0.01038)  | (8.3E-14)  |  |  |
|   | [-3.51306]                                   | [ 1.31540] | [-1.17718] | [ 0.02987] | [-1.07862] |  |  |
| R-squared                                   | 0.754822                                     | 0.485961   | 0.438833   | 0.424080   | 0.416763   |  |  |
| Adj. R-squared                              | 0.678203                                     | 0.325324   | 0.263468   | 0.244105   | 0.234501   |  |  |
| Sum sq. resids                              | 9.79E+23                                     | 4.64E+24   | 1.04E+25   | 1.10E+23   | 6.998849   |  |  |
| S.E. equation                               | 2.47E+11                                     | 5.39E+11   | 8.04E+11   | 8.31E+10   | 0.661383   |  |  |
| F-statistic                                 | 9.851720                                     | 3.025207   | 2.502401   | 2.356330   | 2.286616   |  |  |
| Log likelihood                              | -604.8637                                    | -621.9838  | -630.8066  | -580.8663  | -18.61838  |  |  |
| Akaike AIC                                  | 55.53306                                     | 57.08944   | 57.89151   | 53.35149   | 2.238035   |  |  |
| Schwarz SC                                  | 55.83062                                     | 57.38700   | 58.18907   | 53.64904   | 2.535592   |  |  |
| Mean dependent                              | 3.66E+11                                     | 6.06E+10   | 5.42E+10   | 4.39E+10   | 0.000000   |  |  |
| S.D. dependent                              | 4.36E+11                                     | 6.56E+11   | 9.37E+11   | 9.56E+10   | 0.755929   |  |  |
| Determinant resid covariance (dof adj.)     |  | 1.88E+90   |            |            |            |  |  |
| Determinant resid covariance                |  | 3.82E+89   |            |            |            |  |  |
| Log likelihood                              |  | -2425.047  |            |            |            |  |  |
| Akaike information crite                    | rion   | 223.7316   |            |            |            |  |  |
| Schwarz criterion                           |  | 225.5169   |            |            |            |  |  |

# Table 4. Vector error correction estimates 4

Source: E-Views 9

# Table 5. VEC granger causality/block exogeneity wald

| Date: 10/30/18 Time: 11:34 |             |    |        |  |  |  |  |
|----------------------------|-------------|----|--------|--|--|--|--|
| Sample: 1994 20            | 17          |    |        |  |  |  |  |
| Included observa           | tions: 22   |    |        |  |  |  |  |
| Dependent variat           | ble: D(GEX) |    |        |  |  |  |  |
| Excluded                   | Chi-sq      | Df | Prob.  |  |  |  |  |
| D(CED)                     | 6.701883    | 1  | 0.0096 |  |  |  |  |
| D(CIT)                     | 2.682900    | 1  | 0.1014 |  |  |  |  |
| D(SHIFT)                   | 8.053784    | 1  | 0.0045 |  |  |  |  |
| D(VAT)                     | 22.74085    | 1  | 0.0000 |  |  |  |  |
| All                        | 39.17056    | 4  | 0.0000 |  |  |  |  |

Source: E-Views 9

cointegration equation, because the trace statistic is lower than the critical value at 5%. The Johansen co-integration result based on the trace test indicated a two co-integrating equation at the 5% level. This implies that there is a two cointegrating long-run relationship between the variables in the model.

From Table 4, Customs and Excise Duties has positive (3.96) and significant (-8.38) impact on government expenditure at 5% level of significance (t=8.38>1.96). This therefore means that increase in Customs and Excise Duties would significantly increase the value of government expenditure at 5% level of significance.

Company Income Tax has negative (-1.25) and significant (2.98) impact on government expenditure at 5% level of significance (t=2.98>1.96). This therefore means that increase in Company Income Tax revenue would significantly decrease the value of government expenditure and vice versa at 5% level of significance. Value added tax has positive and significant (8.54) impact on government expenditure at 5% level of significance (t=3.90>1.96). This therefore means that increase in VAT revenue would significantly increase the value of government expenditure and vice versa at 5% level of significance. This implies that all the variables had long run effect on government expenditure. Tax reforms periods has negative (-3.52E+12) and significant (8.39) impact on government expenditure at 5% level of significance (t=8.39>1.96). This therefore means that increase in Tax reforms years would significantly decrease the value of government expenditure and vice versa at 5% level of significance. The adjusted R-squared value of 0.6782 showed that 67.82% of the systematic variation in the government expenditure is jointly explained by the independent variables. On the error correction terms, CIT and Tax reforms years had negative coefficients of -0.118 and -8.91E-14 but were not statistically significant (t=1.17; 1.07<1.96). CED and VAT had positive ECMs and thus are not desirable because they move away from equilibrium. Government expenditure however had a negative ECM of -0.108 was statistically significant that (t=3.51>1.96). This result clearly showed that deviation from long term growth in GEX is corrected by 10.8% by the following year or in the short run.

Three out of four variables have short term relationship with government expenditure

(Prob>0.05). Jointly, the independent variables predict government expenditure (Prob=.0000<.05).

#### 4.3 Decision Rule

Accept null hypothesis if calculated F value is less than critical value of F at (4, 19) degree of freedom. However, reject null and accept alternate hypothesis if calculated F value is greater than critical value of F at (4, 19) degree of freedom. From the regression result in Table 4, the F-statistics value of 9.8517 which is greater than  $F_{(0.05,4,19)}$  = 2.8951 shows that the overall model is statistically significant. This means that there exists significant linear relationship between the dependent and independent variables in the model. The null hypothesis is therefore rejected and the alternate, accepted. Thus, the effect of Tax reforms and actual tax revenue on government expenditure in Nigeria is significant.

#### **5. CONCLUSION**

The findings showed that changes in government revenue brings about changes in government expenditure. This was visible by the long-run or equilibrium relationship between government revenue and government expenditure shown in the study. The direction of causation runs from government revenue to government expenditure, supporting the revenue-spend or tax-spend hypothesis for Nigeria. The policy implication derivable from this study is that an increase in government revenue without corresponding expenditure will create a fiscal imbalance. Thus, government will be left with an option to save. invest or incur more developmental expenses which could increase the country's reserve or enhance capital or recurrent expenditures. Therefore, raising government revenues would lead to higher government expenditures. This also suggested that budget deficits can be eliminated or avoided by implementing policies that would stimulate or increase government revenue. It is therefore recommended that since government expenditure is based on the revenue they generate:

- 1. Tax authorities responsible for tax administration should upgrade the tax database to capture all potential tax-payers in order to broaden tax income.
- Voluntary tax compliance should be encouraged by government through public enlightenment

- 3. Government should seriously work towards diversifying the revenue base of the economy as the reduction in the price of crude oil at the international market would adversely affect income from petroleum profit tax and as such affect government expenditure negatively.
- 4. Government should increase their expenditure profile to create a balance with the tax revenue and every other tax reform should be geared towards this balance.

# COMPETING INTERESTS

Authors have declared that no competing interests exist.

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Appendix A: Data on variables

| Year | VAT             | CIT              | CED                | REFORMS | GEX              |
|------|-----------------|------------------|--------------------|---------|------------------|
| 1994 | 5026000000.00   | 12274957581.00   | 18294898316.00     | Reform  | 160893200000.00  |
| 1995 | 6256900000.00   | 21878000000.00   | 37364000000.00     | Reform  | 248768100000.00  |
| 1996 | 11286000000.00  | 22000000000.00   | 5500000000.00      | Reform  | 337417600000.00  |
| 1997 | 13905300000.00  | 2600000000.00    | 6300000000.00      | None    | 428215200000.00  |
| 1998 | 16206800000.00  | 3330000000.00    | 57700000000.00     | Reform  | 487113400000.00  |
| 1999 | 23750500000.00  | 4620000000.00    | 8790000000.00      | Reform  | 947690000000.00  |
| 2000 | 30643800000.00  | 51100000000.00   | 101500000000.00    | Reform  | 701050900000.00  |
| 2001 | 44912900000.00  | 6870000000.00    | 17060000000.00     | Reform  | 101800000000.00  |
| 2002 | 52632000000.00  | 8910000000.00    | 18140000000.00     | None    | 1018180000000.00 |
| 2003 | 65887600000.00  | 114800000000.00  | 195500000000.00    | Reform  | 1225990000000.00 |
| 2004 | 96195600000.00  | 11300000000.00   | 217200000000.00    | Reform  | 1461890000000.00 |
| 2005 | 87449800000.00  | 14030000000.00   | 23280000000.00     | None    | 1840700000000.00 |
| 2006 | 110566800000.00 | 244900000000.00  | 177700000000.00    | None    | 1942490000000.00 |
| 2007 | 144372783313.52 | 275300000000.00  | 241400000000.00    | Reform  | 2348550000000.00 |
| 2008 | 198065342735.28 | 290666000000.00  | 2470000000000.00   | None    | 3078250000000.00 |
| 2009 | 229323191036.59 | 295717000000.00  | 51300000000.00     | None    | 3532550000000.00 |
| 2010 | 275574627780.67 | 2028700000000.00 | 54600000000.00     | None    | 4408970000000.00 |
| 2011 | 31800000000.00  | 297516000000.00  | 74180000000.00     | Reform  | 4760240000000.00 |
| 2012 | 347688199098.95 | 298460000000.00  | 85080000000.00     | Reform  | 4879160000000.00 |
| 2013 | 389526328555.67 | 29901000000.00   | 83340000000.00     | Reform  | 5151440000000.00 |
| 2014 | 388850000000.00 | 2999010000000.00 | 97709000000.00     | None    | 5151760000000.00 |
| 2015 | 381265200221.52 | 742569000000.00  | 90300000000.00     | Reform  | 5710710000000.00 |
| 2016 | 828199100000.00 | 933537000000.00  | 898674000000.00    | None    | 6397490000000.00 |
| 2017 | 972348400000.00 | 1215060000000.00 | 137000000000.00    | Reform  | 830210000000.00  |
|      |                 | Sourc            | e: FIRS Statistics |         |                  |

Appendix B: Logarithm values of large study data

| Year | LOG(CED)          | LOG(CIT)          | LOG(GEX)          | LOG(VAT)          |
|------|-------------------|-------------------|-------------------|-------------------|
| 1994 | 23.62988807738082 | 23.23082705489801 | 25.80400662777697 | 22.33789027606781 |
| 1995 | 24.34397351095701 | 23.80874740264401 | 26.23978697415705 | 22.55695069173488 |
| 1996 | 24.73059902217888 | 23.81430829030473 | 26.54458716930183 | 23.14682885649336 |
| 1997 | 24.86640056333794 | 23.98136237496789 | 26.78289170990308 | 23.35553589937263 |
| 1998 | 24.77852301046047 | 24.22882323393281 | 26.91176278713211 | 23.50869674419949 |
| 1999 | 25.19946564163754 | 24.55624563503411 | 27.57729328150448 | 23.89086941983704 |
| 2000 | 25.34332463542825 | 24.65705033415607 | 27.27584633190133 | 24.14569619501658 |
| 2001 | 25.86258747200399 | 24.95301503617472 | 27.64886103405688 | 24.5279908955529  |
| 2002 | 25.92397037462745 | 25.21302517142318 | 27.64903783571535 | 24.68659013673011 |
| 2003 | 25.99882621637183 | 25.46645732083188 | 27.83476979680245 | 24.91121609686515 |
| 2004 | 26.10408442500619 | 25.45065365565875 | 28.01075123502743 | 25.28964945552632 |
| 2005 | 26.1734455528037  | 25.66704882405483 | 28.24116704998509 | 25.19433075138725 |
| 2006 | 25.90336257210702 | 26.22411580090453 | 28.29499177116981 | 25.42888570013953 |
| 2007 | 26.20972114560984 | 26.34112724909498 | 28.48481923237206 | 25.69566456443201 |
| 2008 | 28.53523926656844 | 26.39544067860667 | 28.7553823696194  | 26.01186282701291 |

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| Year | LOG(CED)          | LOG(CIT)          | LOG(GEX)          | LOG(VAT)          |
|------|-------------------|-------------------|-------------------|-------------------|
| 2009 | 26.96354168211718 | 26.41266875285235 | 28.8930411056866  | 26.15839816010253 |
| 2010 | 27.02588481269132 | 28.3384163097537  | 29.1146622180172  | 26.34212431009423 |
| 2011 | 27.3323455020019  | 26.41873384199853 | 29.19131920306889 | 26.48531721972659 |
| 2012 | 27.46944292027249 | 26.42190175744973 | 29.2159941898298  | 26.57457193549053 |
| 2013 | 27.44877955593476 | 26.42374285459389 | 29.27029740317063 | 26.68819729575108 |
| 2014 | 27.60784460347733 | 28.72930335013468 | 29.27035951979461 | 26.68645950208736 |
| 2015 | 27.52898839036339 | 27.33338163259853 | 29.37336447512393 | 26.66676103350676 |
| 2016 | 27.52418618051459 | 27.56224643492204 | 29.48692684186855 | 27.44251942136325 |
| 2017 | 27.94583185576858 | 27.82581457421782 | 29.74752961077715 | 27.60298001339793 |
|      |                   | Source: E View    | 4/5 Q             |                   |

Source: E-Views 9

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